

Message Text

CONFIDENTIAL

PAGE 01 STATE 208821

43

ORIGIN OES-06

INFO OCT-01 IO-13 ISO-00 L-03 EA-07 COME-00 EB-07 INT-05

CG-00 DOTE-00 CIAE-00 INR-07 NSAE-00 TRSE-00 OMB-01

PM-04 NSC-05 SP-02 SS-15 PRS-01 PA-01 /078 R

DRAFTED BY OES/OFA/FA:LMNAKATSU:MAC

APPROVED BY OES/OFA/FA:LMNAKATSU

L/OES:DCOLSON

EA/J:SECTON

OES/OFA:RLRIDGWAY

NMFS/COMM:CBLONDIN

----- 094722

P 231734Z AUG 76

FM SECSTATE WASHDC

TO AMEMBASSY TOKYO PRIORITY

INFO AMEMBASSY SEOUL PRIORITY

AMEMBASSY TAIPEI

USMISSION USUN NEW YORK PRIORITY

C O N F I D E N T I A L STATE 208821

USUN LOS DEL FOR CLINGAN

E.O. 11652:GDS

TAGS:EFIS, JA, PLOS

SUBJECT:PROGRESS OF US/JAPAN FISHERIES NEGOTIATIONS

1. NEGOTIATIONS COMMENCED 18 AUGUST WITH AMBASSADOR
RIDGWAY LEADING U.S. DEL AND DEPUTY DIRECTOR GENERAL
ASAO OF AMERICAN AFFAIRS BUREAU ;EADING JAPANESE DEL.

2. FOLLOWING UNDERLINE PRO FORMA END UNDERLINE OPENING
SESSION, U.S. DEL AT SECOND OPEN PLENARY SESSION
DESCRIBED CONTENTS OF U.S. GOVERNING INTERNATIONAL
FISHERIES AGREEMENT (GIFA). AT THIRD SESSION, JAPANESE
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 STATE 208821

DEL PRESENTED THEIR VERSION OF GIFA WHICH TRACKS U.S.

GIFA IN FORM AND REQUESTED THAT IT BE HELD IN STRICTEST CONFIDENCE. THE JAPANESE GIFA EXCLUDES OR MODIFIES LANGUAGE WHICH FROM LEGAL OR POLICY STANDPOINT CREATES DIFFICULTIES FOR JAPAN. FOR EXAMPLE, ALL REFERENCES TO U.S. CONSERVATION ZONE OR RECOGNITION BY JAPAN OF SUCH ZONE IS ELIMINATED. ALSO ELIMINATED IS LANGUAGE ON U.S. ENFORCEMENT IN ZONE AND DIRECT REFERENCE TO PERMITS, PAYMENT OF FEES, ETC.

3. JAPANESE GIFA REPRESENTS POSITIVE AND IMAGINATIVE APPROACH ON PART OF JAPAN TO FIND SOLUTION. HOWEVER, IT STILL IS A GREAT DISTANCE FROM U.S. OBJECTIVES,

DETAILED IN P.L. 94-265, WHICH ARE IN FACT REQUIREMENTS OF LAW. U.S. HAS AGREED TO USE JAPANESE GIFA AS BASIS FOR NEGOTIATION. THESE TALKS WHICH WILL BE CLOSED AND LIMITED IN SIZE (AT REQUEST OF JAPANESE, WHO SAID THEY DID NOT WANT JAPANESE INDUSTRY ADVISERS INCLUDED) WILL COMMENCE MONDAY, 23 AUGUST.

4. CONCURRENTLY WITH THE PLENARY SESSIONS WHICH ARE OPEN TO ALL ACCREDITED TO TALKS, INCLUDING INDUSTRY ADVISERS, AND TO THE CLOSED WORKING GROUP MEETINGS DESCRIBED IN PARA 3, JAPAN REQUESTED THE ESTABLISHMENT OF TWO TECHNICAL GROUPS, SCIENTIFIC AND OPERATIONAL. U.S. DEL HAS AGREED TO JAPANESE PROPOSAL BUT WITH THE UNDERSTANDING THAT THE SCIENTIFIC DISCUSSIONS WOULD BE RESTRICTED TO RECEIVING THE VIEWS OF THE JAPANESE SCIENTISTS ON STOCK CONDITIONS, SEEKING CLARIFICATION ON THE JAPANESE DATA, AND TO EXTENT POSSIBLE COMMENTING AS APPROPRIATE WHERE U.S. ASSESSMENTS DIFFER. HOWEVER, THE U.S. SIDE WOULD AVOID DISCUSSING SPECIFIC NUMBERS ON TOTAL ALLOWABLE CATCHES SINCE THE RESPONSIBILITY OF ESTABLISHING THESE NUMBERS LIES WITH THE REGIONAL COUNCILS. THE U.S. AGREED TO PASS ON TO THE APPROPRIATE REGIONAL COUNCILS THE JAPANESE DATA AND REPORTS ON ASSESSMENTS SO THAT THE COUNCILS CAN TAKE THEM INTO ACCOUNT IN THEIR DELIBERATIONS WHEN DEVELOPING THEIR MANAGEMENT PLANS. THE SCIENTIFIC GROUP HAS ALREADY HELD THREE MEETINGS AND ITS WORK IS EXPECTED TO BE CONFIDENTIAL

CONFIDENTIAL

PAGE 03 STATE 208821

FINISHED ON 23 AUGUST.

5. JAPAN EXPRESSED CONCERN IN THE SCIENTIFIC WORKING GROUP THAT THE REGIONAL COUNCILS MAY DEVELOP THEIR MANAGEMENT PLANS PRIOR TO THE NOVEMBER INPFC ANNUAL MEETING IN TOKYO, IN WHICH CASE THEY WANTED A DISCUSSION IN DEPTH NOW ON STOCK ASSESSMENTS SO THAT THEIR VIEWS COULD BE TAKEN INTO ACCOUNT BY THE COUNCILS.

THE U.S. ASSURED JAPAN THAT THEIR DATA PRESENTED AT THIS TIME WOULD BE MADE AVAILABLE TO THE COUNCILS. FURTHER, THE REGIONAL COUNCILS HAVE THE OBLIGATION OF DEVELOPING MANAGEMENT PLANS WHICH SHOULD BE BASED UPON THE BEST SCIENTIFIC INFORMATION AVAILABLE AND TO REVIEW ON A CONTINUING BASIS AND REVISE AS APPROPRIATE ITS MANAGEMENT PLANS. ACCORDINGLY, THE COUNCILS WOULD BE OBLIGATED TO TAKE INTO ACCOUNT THE SCIENTIFIC INFORMATION AND CONSERVATION RECOMMENDATIONS OF THE INPFC.

6. THE SECOND TECHNICAL GROUP ON FISHING OPERATIONS WILL BE CONVENED THIS WEEK. IT WILL COVER PRACTICAL

ISSUES RELATING TO THE ISSUANCE OF PERMITS, FEES, ALLOCATIONS TO VESSELS, TRANSFER OF CATCH QUOTAS FROM ONE VESSEL TO ANOTHER WHEN A VESSEL IS DISABLED, ETC.

7. ON 20 AUGUST, GOVERNOR HAMMOND OF ALASKA ADDRESSED THE TWO DELEGATIONS. THE GOVERNOR HAD SPECIALLY REQUESTED THE OPPORTUNITY TO ADDRESS BOTH GROUPS. THIS REQUEST WAS FIRST CLEARED WITH THE JAPANESE EMBASSY ON AUGUST 11, AND IT WAS AGREED THAT THE NEGOTIATIONS WOULD BE ADJOURNED FOR THE PURPOSE OF LISTENING TO THE GOVERNOR'S VIEWS. AMBASSADOR RIDGWAY EMPHASIZED THEN THAT THE GOVERNOR WAS APPEARING IN HIS OWN PRIVATE CAPACITY AND ANY VIEWS HE EXPRESSED REPRESENTED HIS OWN AND NOT THE OFFICIAL POSITION OF THE USG.

8. THE GOVERNOR'S PRESENTATION LASTED AN HOUR SINCE IT TOOK SOME TIME TO TRANSLATE HIS SPEECH INTO JAPANESE. HIS STATEMENT WAS VERY STRONG. HE EXPRESSED ALASKA'S OFT-STATED VIEWS THAT JAPANESE FISHING ON THE HIGH SEAS
CONFIDENTIAL

CONFIDENTIAL

PAGE 04 STATE 208821

FOR STOCKS OF SALMON OF U.S. ORIGIN WEST OF THE ABSTENTION LINE AND THE JAPANESE TANNER CRAB FISHERY IN THE EASTERN BERING SEA MUST BE TERMINATED, CITING U.S. LAW AND U.S. JURISDICTION OVER THESE SPECIES. IN CLOSING, HE ALLUDED TO ECONOMIC LEVERAGE THE STATE OF ALASKA HAS AVAILABLE TO IT (TIMBER, OIL, HARD MINERALS) IF THOSE FISHERIES WERE NOT TERMINATED.

9. THE CONTENTS OF THE GOVERNOR'S SPEECH RELATING TO THE FISHERIES ISSUE, DID NOT COME AS A COMPLETE SURPRISE (JAPANESE DELEGATION HEAD ASAO WAS INFORMALLY NOTIFIED BEFOREHAND OF THE DEPARTMENT'S ASSESSMENT OF WHAT THE GOVERNOR WOULD LIKELY SAY) SINCE THEY REPRESENTED LONG-STANDING VIEWS HELD BY THE STATE OF ALASKA.

10. THE GOVERNOR'S SPEECH DID SERVE TO CLEARLY FOCUS THE ATTENTION OF THE JAPANESE DEL, PARTICULARLY THEIR INDUSTRY MEMBERS, ON THE STRIDENT AND EMOTIONAL ATTITUDE WITH WHICH ALASKANS VIEW THE JAPANESE FISHERIES AND THE IMMENSE DIFFICULTY WHICH BESETS THE USG IN SEEKING A SOLUTION TO THE FISHERIES PROBLEMS BETWEEN OUR TWO COUNTRIES.

11. FYI. THE DISCUSSIONS ARE PROCEEDING IN AN ATMOSPHERE OF FRIENDLINESS AND COOPERATION. U.S. DEL IS MAKING ITSELF FULLY AVAILABLE TO JAPANESE DEL FOR CONSULTATIONS ON INFORMAL BASIS (AND THERE IS A CONTINUING DIALOGUE IN THIS RESPECT). WE ARE ALSO

ENCOURAGED (NOT ONLY OVER PREVAILING ATMOSPHERE BUT ALSO) WITH THE FORTHRIGHT AND POSITIVE JAPANESE ATTITUDE IN ATTEMPTING TO SEEK SOLUTIONS. OUR DIFFERENCES, HOWEVER, REMAIN ENORMOUS. OUR ASSESSMENT IS THAT WE WILL NOT BE ABLE TO REACH AGREEMENT AT THIS SESSION. THIS VIEW IS SHARED BY JAPAN. BOTH SIDES AGREE THAT WE SHOULD USE THIS MEETING TO NARROW OUR DIFFERENCES TO THE MAXIMUM EXTENT POSSIBLE. END FYI. KISSINGER

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: FISHERIES, NEGOTIATIONS
Control Number: n/a
Copy: SINGLE
Draft Date: 23 AUG 1976
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: BoyleJA
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1976STATE208821
Document Source: CORE
Document Unique ID: 00
Drafter: LMNAKATSU:MAC
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D760321-1245
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1976/newtext/t19760828/aaaaaydr.tel
Line Count: 192
Locator: TEXT ON-LINE, ON MICROFILM
Office: ORIGIN OES
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: BoyleJA
Review Comment: n/a
Review Content Flags:
Review Date: 19 MAY 2004
Review Event:
Review Exemptions: n/a
Review History: RELEASED <19 MAY 2004 by greeneet>; APPROVED <23 SEP 2004 by BoyleJA>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
04 MAY 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: PROGRESS OF US/JAPAN FISHERIES NEGOTIATIONS
TAGS: EFIS, PLOS, JA, US
To: TOKYO
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006